Michigan Department of Treasury 496 (02/06) **Auditing Procedures Report**Issued under P.A. 2 of 1968, as amended and P.A. 71 of 1919, as amended

Loca	l Unit c	of Gov	ernment Type		Local Unit	Name		County				
	ounty	☐ Ci <del>t</del>	y 🛛 Twp 🗀	] Village   Other	Surrey To	wnship	Clare County					
	l Year	End		Opinion Date		Date Audit Report Subi						
		6/30/0	7	August 31, 20	007		October 26, 200	)7				
	irm that		c accountants li	censed to practice in Mi	chigan.							
			following mater and recommend		been disclos	sed in the financial statement	ents, including the no	tes, or in the Management Letter				
	YES	9	Check each a	pplicable box below. (	(See instruction	ons for further detail.)						
1.	1. $\boxtimes$ All required component units/funds/agencies of the local unit are included in the financial statements and/or disclosed in the reporting entity notes to the financial statements as necessary.											
2.												
3.	3.											
4.	$\boxtimes$		The local unit	has adopted a budget fo	r all required	funds.						
5.	$\boxtimes$		A public hearing	ng on the budget was he	ld in accorda	nce with State statute.						
6.												
7.	7.   The local unit has not been delinquent in distributing tax revenues that were collected for another taxing unit.											
8.												
9.				has no illegal or unautho Inment in Michigan, as re			ention as defined in t	he Bulletin for Audits of Local				
10.			not been previ		the Local Aud	dit and Finance Division (La		the course of our audit that have hactivity that has not been				
11.	$\boxtimes$		The local unit	is free of repeated comn	nents from pr	evious years.						
12.	$\boxtimes$		The audit opin	ion is UNQUALIFIED.								
13.	$\boxtimes$			has complied with GASE nciples (GAAP).	34 or GASB	34 as modified by MCGA	A Statement #7 and	other generally accepted				
14.	$\boxtimes$		The board or o	council approves all invoi	ices prior to p	payment as required by cha	arter or statute.					
15.	$\boxtimes$		To our knowle	dge, bank reconciliations	that were re	eviewed were performed tir	nely.					
any o	ocal unit other au nission.	of gov	ernment (autho ort, nor do they	rities and commissions in obtain a stand-alone a	included) is o audit, please	perating within the bounda enclose the name(s), add	ries of the audited e ress(es), and a des	entity and is not included in this or cription(s) of the authority and/or				
			certify that this s	statement is complete an	nd accurate in Enclosed	all respects.  Not Required (enter a b	riof inatification)					
						Not Required (efficilia b	nei justilication)					
Finan	cial Sta	tement	S		$\boxtimes$							
The le	etter of	Comme	ents and Recom	mendations	$\boxtimes$							
	(Descr					Not applicable.						
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	t Addres Eastma					City Midland	State MI	Zip 48640				
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# **SURREY TOWNSHIP**

Clare County, Michigan

Annual Financial Statements and Auditors' Report

June 30, 2007



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# **SURREY TOWNSHIP**

# List of Elected and Appointed Officials June 30, 2007

# **TOWNSHIP BOARD**

RUSSELL HAMILTON SUPERVISOR

CHRISTINA EVERITT CLERK

ESTHER PITCHFORD TREASURER

NANCY JONES TRUSTEE

CAROL DIXON TRUSTEE





# **Independent Auditors' Report**

To the Members of the Township Board Surrey Township Clare County, Michigan

We have audited the accompanying financial statements of the governmental activities, each major fund and the aggregate remaining fund information of Surrey Township as of and for the year ended June 30, 2007, which collectively comprise the Township's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the Township's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Surrey Township as of June 30, 2007 and the respective changes in financial position, thereof, for the year then ended, in conformity with accounting principles generally accepted in the United States of America.



The managements' discussion and analysis and budgetary comparison information identified in the table of contents are not a required part of the basic financial statements but are supplementary information required by the accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise Surrey Township's basic financial statements. The accompanying other supplemental information listed in the table of contents is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Midland, Michigan

Yest yes, P.C.

August 31, 2007

Surrey Township (the "Township"), Michigan is in its third year of implementation of Governmental Accounting Standards Board Statement 34 (GASB 34) with the enclosed financial statements. The Management's Discussion and Analysis, a requirement of GASB 34, is intended to be the Township's management's discussion and analysis of the financial results for the fiscal year ended June 30, 2007.

#### **Overview of Financial Statements**

The annual report consists of four parts: management's discussion and analysis (this section), the basic financial statements, the required supplementary information, and other supplemental information. Generally Accepted Accounting Principles (GAAP) according to GASB 34 requires the reporting of two types of financial statements: Government-wide Financial Statements and Fund Financial Statements.

### **Government-wide Financial Statements:**

The Government-wide statements provide a perspective of the Township as a whole. These statements use the full accrual basis of accounting similar to private sector companies. There are two Government-wide statements: The Statement of Net Assets and the Statement of Activities.

The Statement of Net Assets (page 4-1) combines and consolidates the governmental fund current financial resources (short-term spendable resources) with capital assets, regardless of whether they are currently available or not.

Consistent with the full accrual basis method of accounting, the Statement of Activities (page 4-2) accounts for current year revenues and expenses regardless of when cash is received or paid. The intent of this statement is to summarize and simplify the user's analysis of the costs of various district services.

When analyzed together, the two statements help the reader determine whether the Township is financially stronger or weaker as a result of the year's activities.

#### **Fund Financial Statements**

A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Township, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The funds of the Township can be divided into two categories: governmental funds and fiduciary funds.

#### Governmental Funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflow of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year (fund balance).

Because the focus of governmental funds is narrower than that of the Government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the Township's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison.

The Township maintains ten individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues,



expenditures, and changes in fund balances for the general, library, fire protection, and rubbish collection funds, each of which are considered to be a major fund. Data from the other six governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of combining statements elsewhere in this report.

### Fiduciary Funds

Fiduciary funds are used to account for resources held for the benefit of parties outside the Township. Fiduciary funds are not reflected in the Government-wide financial statements because the resources of those funds are not available to support the Township's own programs. The accounting for fiduciary funds is much like that used for proprietary funds.

## Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

## Other Information

In addition to the basic financial statements and accompanying notes, this report also presents certain *required supplementary information* concerning budgetary information for the Township's major funds.

#### **SUMMARY OF NET ASSETS:**

## **Township's Net Assets**

The following summarizes the Township's net assets at June 30:

	2007	2006
Assets Current assets	\$ 1,090,932	\$ 1,031,864
Capital assets Less accumulated depreciation	2,471,634 (1,223,024)	2,423,235 (1,133,903)
Net capital assets	1,248,610	1,289,332
Total assets	2,339,542	2,321,196
Liabilites Current liabilites Long-term liabilites	43,163 172,106	22,947 247,470
Total liabilites	215,269	270,417
Net assets Investment in capital assets, net of related debt Restricted for debt service Unrestricted	1,076,504 3,628 1,044,141	966,992 5,295 1,078,492
Total net assets	\$ 2,124,273	\$ 2,050,779

During the fiscal year ended June 30, 2007, the Township's net assets increased by \$73,494.

As noted earlier, net assets may serve over time as a useful indicator of government's financial position. In the case of Surrey Township, assets exceeded liabilities by \$2,124,273.

A portion of the Township's net assets (51%) reflects its investment in capital assets (e.g. land, buildings, equipment); less any related debt used to acquire those assets that are still outstanding. The Township



uses these capital assets to provide services to the community; consequently, these assets are not available for future spending. Although the Township's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

## **Township's Changes in Net Assets**

#### Revenues:

	 ear Ended e 30, 2007	 ear Ended e 30, 2006
Program revenue		
Charges for services	\$ 288,455	\$ 277,245
Operating grants and contributions	7,356	3,366
Capital grants and contributions	20,114	-
General revenue:		
Property taxes	472,128	444,629
State share revenue	198,921	201,611
Interest and investment earnings	21,296	18,880
Miscellaneous	8,853	8,002
Total Revenues	 1,017,123	 953,733

### **Expenses:**

	Year Ended June 30, 2007	Year Ended June 30, 2006
General government	\$ 211,190	\$ 284,860
Public safety	21,758	18,367
Public works	124,898	82,883
Library	223,868	220,503
Fire protection	198,325	185,580
Rubbish collection	137,856	81,547
Culture and recreation	17,088	11,902
Interest on long-term debt	8,646	17,356
Total expenses	943,629	902,998
Change in net assets	73,494	50,735
Net assets - beginning	2,050,779	1,836,304
Prior period adjustment		163,740
Net assets - beginning restated	2,050,779	2,000,044
Net assets - ending	\$ 2,124,273	\$ 2,050,779

#### **Governmental Activities**

The Township's total governmental revenue increased by \$63,390 from last fiscal year. This was primarily attributed to revenue increases in tax revenue, increase in penal fines paid to the Library and overall spending control.

## **Financial Analysis of the Government's Funds**

As noted earlier, the Township uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.



As of the end of the current fiscal year, the Township's governmental funds reported combined ending fund balances of \$945,181, an increase of \$69,210 in comparison with the prior year. Approximately 99% of this amount (\$941,553) constitutes unreserved fund balance, which is available for spending at the Township's discretion. The remainder of fund balance is reserved to indicate that it is not available for new spending because it has already been committed to pay for debt service.

The general fund is the chief operating fund of the Township. At the end of the current fiscal year, unreserved fund balance of the general fund was \$296,807. As a measure of the general fund's liquidity, it may be useful to compare unreserved fund balance to total fund expenditures. Unreserved fund balance represents approximately 105% of total general fund expenditures.

The fund balance of the General Fund increased by \$22,279 during the current fiscal year, The increase is mainly due to revenue increase in tax revenue, increase in services and overall spending control.

The fund balance of the Library Fund increased by \$39,074 during the current fiscal year. The increase is attributable to revenue increases in tax revenue, penal fines, and overall spending control.

The fund balance of the Fire Protection Fund increased by \$37,384 during the current fiscal year. The increase was due to revenue increase is tax revenue, donations for the purchase of an imaging camera and overall spending control

The fund balance of the Rubbish Collection Fund decreased by \$28,655 during the current fiscal year. The decrease in funds was mainly due to billing adjustments for contractual services from previous years and the difference paid in this fiscal year for the previous year.

#### **General Fund Budgetary Highlights**

The Township's budgets are prepared in accordance with Michigan Law. The most significant budgeted fund is the General Fund. The General Fund budget was amended during the year. As additional information became known during the fiscal year, budget amendments were made to recognize the additional revenue and/or planned expenditures related to various Township programs.

Differences between the original and final amended budgets were relatively minor.



### **Capital Assets and Debt Administration**

## **Capital Assets**

The Townships investment in capital assets for its governmental activities as of June 30, 2007, amounted to \$1,248,610 (net of accumulated depreciation). Investment in capital assets included land, buildings, and equipment.

	J	alance luly 1, 2006	Ad	ditions	Disp	Disposals		Balance June 30, 2007
Capital assets not being depreciat	ted							
Land	\$	74,870	\$	-	\$	-	\$	74,870
Capital assets being depreciated								
Land improvements		3,000		12,255		-		15,255
Buildings and improvements	1	166,439		-		-		1,166,439
Furniture and equipment		471,205		36,144		-		507,349
Vehicles		707,721		-		-		707,721
Capital assets	2	423,235		48,399				2,471,634
Less: Accumulated depreciation	(1	,133,903)	(	89,121)		-		(1,223,024)
Governmental activities capital assets, net	\$ 1.	289,332	\$ (	40,722)	\$		\$	1,248,610

## **Long-term Debt**

At the end of the current fiscal year, the Township had total long-term debt outstanding of \$172,106.

	Balance July 1, 2006	Add	litions	Re	ductions	Balance June 30, 2007		
Special assessment bonds	\$ 146,494	\$	-	\$	33,032	\$	113,462	
Notes payable	100,976				42,332		58,644	
	\$ 247,470	\$	-	\$	75,364	\$	172,106	

## **Economic Factors and Next Year's Budget**

The following factors were considered in preparing the Township's budget for the 2007-2008 fiscal year:

 The State of Michigan has made significant cuts in their operating budgets due to a downturn in economy. For 2006-2007, the Township received \$190,996 in state shared revenue, representing 59% of the revenue in the General Fund. The amounts of the state shared revenues for future periods are uncertain and will affect the Township's budgets. Our budgets were prepared with these factors in mind and will need to be revised as needed.

# **Request for Information**

This financial report is designed to provide our citizens and taxpayers with a general overview of the Township's finances. If you have questions about this report or would like additional information, contact the Township Clerk's office at Surrey Township, Clare County, Michigan.



# Township of Surrey Statement of Net Assets June 30, 2007

Assets Cash and cash equivalents Accounts receivable Due from other governmental units Road assessment liens receivable Prepaid items Capital assets not being depreciated	\$	933,024 1,078 32,140 102,588 22,102 74,870
Capital assets - net of accumulated depreciation		1,173,740
Total assets		2,339,542
Liabilities Current liabilities Accounts payable Accrued expenses Noncurrent liabilities Due within one year Due in more than one year	_	27,883 15,280 78,753 93,353
Total liabilities		215,269
Net Assets Invested in capital assets, net of related debt Restricted for: Debt service Unrestricted		1,076,504 3,628 1,044,141
Total net assets	\$	2,124,273

# Township of Surrey Statement of Activities Year Ended June 30, 2007

				F	Progran	n Revenue	S		Net	(Expense)	
					-	erating	Capital		Re	venue and	
	_	_		Charges for		Grants and		Grants and		Changes in	
Functions/Drawners	<u>E</u>	xpenses		Services	Con	tributions	Cor	ntributions	N	et Assets	
Functions/Programs Governmental activities											
General government	\$	211,190	\$	21,182	\$	_	\$	_	\$	(190,008)	
Public safety	*	21,758	*	,	*	_	*	_	*	(21,758)	
Public works		124,898		58,366		-		-		(66,532)	
Library		223,868		59,295		-		20,114		(144,459)	
Fire protection		198,325		34,778		7,356		-		(156,191)	
Rubbish collection		137,856		114,834		-		-		(23,022)	
Culture and recreation		17,088		-		-		-		(17,088)	
Interest on long-term debt		8,646								(8,646)	
Total governmental activities	\$	943,629	\$	288,455	\$	7,356	\$	20,114		(627,704)	
	Gen	eral revenue									
				d for genera	l purpo	ses				472,128	
		ite shared re								198,921	
				ent earnings	3					21,296	
		scellaneous		· ·						8,853	
									_		
		Total	gener	al revenues						701,198	
		Chang	e in n	et assets						73,494	
	Net a	assets - beg	inning	I						2,050,779	
	Net a	assets - end	ing						\$	2,124,273	

# Balance Sheet Governmental Funds June 30, 2007

	General			Library	Fire Protection		Rubbish Collection		Other Governmental Funds		Governmental Funds		
Assets Cash and cash equivalents	\$	281,866	\$	199,983	\$	231,977	\$	140,342	\$	78,856	\$	933,024	
Accounts receivable	Ψ	201,000	φ	199,903	φ	1,078	φ	140,342	φ	70,000	φ	1,078	
Due from other governmental units		29,092		3,048		-		-		-		32,140	
Road assessment liens receivable		-		-		-		-		102,588		102,588	
Prepaid items		20,098				2,004						22,102	
Total assets	\$	331,056	\$	203,031	\$	235,059	\$	140,342	\$	181,444	\$	1,090,932	
Liabilities and Fund Balance													
Liabilities Accounts payable	\$	5,038	\$		\$	8,892	\$	7,193	\$	6,760	\$	27,883	
Accounts payable Accrued expenses	Ψ	9,113	Φ	-	Ψ	6,092 6,167	φ	7,193	φ	0,700	φ	15,280	
Deferred revenue		-				-				102,588		102,588	
Total current liabilities		14,151				15,059		7,193		109,348		145,751	
Fund Balance													
Reserved for prepaid items		20,098		-		-		-		-		20,098	
Reserved for debt service		-		-		-		-		3,628		3,628	
Unreserved, reported in: General fund		296,807										296,807	
Special revenue funds		290,007		203,031		220,000		- 133,149		- 68,468		624,648	
opeoidi revenue runde				200,001		220,000		100,110		00,100		02 1,0 10	
Total fund balance		316,905		203,031		220,000		133,149		72,096		945,181	
Total liabilities and fund balance	\$	331,056	\$	203,031	\$	235,059	\$	140,342	\$	181,444	\$	1,090,932	

# Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Assets June 30, 2007

Total fund balances for governmental funds	\$ 945,181	
Total net assets reported for governmental activities in the statement of net assets is different because:		
Certain receivables are not available to pay for current period expenditures and, therefore are not reported in the funds.	102,588	
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds. Capital assets not being depreciated Capital assets - net of accumulated depreciation	74,870 1,173,740	
Long-term liabilities applicable to the Township's governmental activities are not due and payable in the current period and accordingly are not reported as fund liabilities.	 (172,106)	
Net assets of governmental activities	\$ 2,124,273	

# Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds Year Ended June 30, 2007

	Gene	ral	Library	Fire	Protection	Rubbish ollection	Gov	Other vernmental Funds	Go	Total vernmental Funds
Revenues										
Taxes		7,758	\$ 175,013	\$	199,357	\$ -	\$	-	\$	472,128
Licenses and permits		3,495	-		-	-		-		3,495
State revenue sharing	19	0,996	6,120		-	-		1,805		198,921
Local contributions		-	20,114		-	-		-		20,114
County penal fines		-	52,232		-	-		-		52,232
Special assessments		-	-		-	-		95,013		95,013
Charges for services		7,687	7,063		34,778	114,834		-		174,362
Interest income	1	1,398	-		1,935	884		790		15,007
Donations		-	-		7,356	-		-		7,356
Other revenue	-	1,872	5,259		1,722	 				8,853
Total revenues	32	3,206	265,801		245,148	 115,718		97,608		1,047,481
Expenditures Current General government	10	9,087								199,087
Public safety		9,06 <i>1</i> 9,953	-		-	-		-		19,953
Public works		4,799			_			_		64,799
Culture and recreation		7,088	_		_	_		_		17,088
Library	'	- ,000	226,727		_	_		_		226,727
Fire protection		_	-		162,164	_		_		162,164
Rubbish collection		_	_		-	144,373		_		144,373
Surrey Lake improvement		_	_		_	-		20,302		20,302
Lake 13 improvement		_	_		_	_		20,136		20,136
Bear lake		_	_		-	_		17,827		17,827
Liquor enforcement		-	-		-	-		1,805		1,805
Debt service								•		•
Principal redemption		-	-		42,332	-		33,032		75,364
Interest		-	 -		3,268	 -		5,378		8,646
Total expenditures	30	0,927	226,727		207,764	144,373		98,480		978,271
Net change in fund balance	2	2,279	39,074		37,384	(28,655)		(872)		69,210
Fund balance - beginning	29	4,626	163,957		182,616	 161,804		72,968		875,971
Fund balance - ending	\$ 31	6,905	\$ 203,031	\$	220,000	\$ 133,149	\$	72,096	\$	945,181

YEO & YEO

# Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities Year Ended June 30, 2007

Net change in fund balances - total governmental funds	\$ 69,210
Total change in net assets reported for governmental activities in the statement of activities is different because:	
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.	
Depreciation expense Capital assets additions	(89,121) 48,399
Revenues in the statement of activities that do not provide current financial resources are not reported as revenue in the funds.	(20.250)
Special assessments  Bond proceeds are reported as financing sources in the governmental funds and thus contribute to the change in fund	(30,358)
balance. In the statement of net assets, however, issuing debt increases long-term liabilities and does not affect the statement of activities. Similarly, repayment of principal is an expenditure in the governmental funds but reduces the liability in the statement of net assets.	
Repayments of long-term debt	75,364
Change in net assets of governmental activities	\$ 73,494

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of Surrey Township conform to accounting principles generally accepted in the United States of America (GAAP) as applicable to governmental units. The following is a summary of the significant accounting policies used by the Township.

## Reporting entity

The Township is governed by an elected five-member Board of Trustees. The accompanying financial statements have been prepared in accordance with criteria established by the Governmental Accounting Standards Board for determining the various governmental organizations to be included in the reporting entity. These criteria include significant operational financial relationships that determine which of the governmental organizations are a part of the Township's reporting entity, and which organizations are legally separate component units of the Township. The Township has no component units.

#### **Government-wide financial statements**

The Township's basic financial statements include both government-wide (reporting for the Township as a whole) and fund financial statements (reporting the Township's major funds). The government-wide financial statements categorize all nonfiduciary activities as either governmental or business-type. All of the Township's activities are classified as governmental activities.

The statement of net assets presents governmental activities on a consolidated basis, using the economic resources measurement focus and accrual basis of accounting. This method recognizes all long-term assets and receivables as well as long-term debt and obligations. The Township's net assets are reported in three parts (1) invested in capital assets, net of related debt, (2) restricted net assets, and (3) unrestricted net assets. When an expense is incurred for purposes for which both restricted and unrestricted net assets are available, restricted resources are applied first.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenue. Direct expenses of a given function or segment are offset by program revenue. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenue includes: (1) charges to customers or applicants who purchase, use or directly benefit from goods, services, or privileges provided by a given function or segment; and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items properly excluded from program revenue are reported as general revenue.

Separate financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the governmental-wide financial statements. Major individual governmental funds are reported in separate columns in the fund financial statements.

# Measurement focus, basis of accounting and financial statement presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenue is recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenue in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenue is recognized as soon as it is both measurable and available. Revenue is considered to be available if it is collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government



considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, expenditures relating to compensated absences, and claims and judgments are recorded only when payment is due.

Those revenues susceptible to accrual are property taxes, special assessments, licenses, interest revenue, and charges for services. Sales taxes collected and held by the State at year end on behalf of the government also are recognized as revenue. Fines and permits are not susceptible to accrual because generally they are not measurable until received in cash.

The Township reports the following major governmental funds:

- The General Fund is the government's primary operating fund.
   It accounts for all financial resources of the general government, except those required to be accounted for in another fund.
- The Library Fund is used to account for Library activities of the Township.
- The Fire Protection Fund is used to account for Fire Protection activities of the Township.
- The Rubbish Collection fund is used to account for Rubbish Collection activity of the Township.

Additionally, the Township reports the following:

Surrey Lake Improvement Fund – The Surrey Lake Improvement Fund accounts for proceeds from special assessments that are legally restricted for Surrey Lake Improvement expenditures.

Lake 13 Improvement Fund – The Lake 13 Improvement Fund accounts for proceeds from special assessments that are legally restricted for Lake 13 Improvement expenditures.

Bear Lake Fund - The Bear Lake Fund accounts for proceeds from special assessments that are legally restricted Bear Lake Improvement expenditures.

Lake 13 Road – The Lake 13 Fund accounts for proceeds from special assessments that are legally restricted for debt service.

Surrey Lake Road – The Surrey Lake Road Fund accounts for proceeds from special assessments that are legally restricted for debt service.

Amounts reported as program revenue include: (1) charges to customers or applicants for goods, services, or privileges provided; (2) operating grants and contributions; and (3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenue rather than as program revenue. Likewise, general revenue includes all taxes.

## Property tax revenue

Property taxes are attached as an enforceable lien on property as of December 1 and are due without penalty on or before February 28. These tax bills include the Township's own property taxes and taxes billed on behalf of the County and the school district within the Township limits. Real property taxes not collected as of March 1 are turned over to Clare County for collection, which advances the Township 100% of the delinquent taxes. Collection of delinquent personal property taxes remains the responsibility of the Township Treasurer.

The Township acts as a collection agent for Clare County, the Farwell Area School District and the Clare Gladwin Regional Education Service District's property taxes.

Taxes collected on behalf of the school districts and Clare County are turned over to the districts and the County immediately following collection and are accounted for in designated tax collection funds.



The 2006 taxable value of the government totaled \$90,993,104. The tax levy for that year was based on the following rates:

		Authorized
	Millage	Millage Rate
	Rate Used	Per Township
General operating	0.8963	0.8963
Fire	2.5000	2.5000
Library operating	1.6399	1.6399

## Assets, liabilities and net assets or equity

Cash and cash equivalents – The Township has defined cash and cash equivalents to include cash on hand, demand deposits, and short-term investments with a maturity of 3 months or less when acquired. Additionally, each fund's equity in the Township's investment pool is treated as a cash equivalent because the funds can deposit or effectively withdraw cash at any time without prior notice or penalty. Shared pooled investment income is allocated to each fund based on its percentage of the balance in the pool.

Receivables and payable – In general, outstanding balances between funds are reported as "due to/from other fund." Activity between funds that is representative of lending/borrowing arrangements outstanding at the end of the fiscal year is referred to as "advances to/from other funds."

All trade and property tax receivables are shown as net of allowance for uncollectible amounts.

*Prepaid items* – Certain payments to vendors reflect costs applicable to future fiscal years and are recorded as prepaid items in both government-wide and fund financial statements.

Capital assets - Capital assets, which include buildings and improvements, land improvements, furniture and equipment, and

vehicles, are reported in the applicable governmental activities column in the government-wide financial statements. Capital assets are defined by the government as assets with an initial individual cost of more than \$2,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

All capital assets are depreciated using the straight-line method over the following useful lives.

Land improvements	10 to 20 years
Building and building improvements	20 to 50 years
Furniture, equipment and vehicles	5 to 15 years

Long-term obligations - In the government-wide financial statements long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities.

Fund equity - In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

#### Use of estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenue and expenses during the period. Actual results could differ from those estimates.



## **Comparative data**

Comparative data is not included in the Township's financial statements.

# NOTE 2 - STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

The Township is subject to the budgetary control requirements of the Uniform Budgeting Act (P.A. 621 of 1978, as amended). Annual budgets are adopted on a basis consistent with accounting principles generally accepted in the United States of America for the General Fund and all Special Revenue Funds. All annual appropriations lapse at fiscal year end.

The budget document presents information by fund, activity, department, and line items. The legal level of budgetary control adopted by the governing body is the activity level. The Township Clerk is authorized to transfer budgeted amounts between line items within an activity; however, any revisions that alter the total expenditures of an activity must be approved by the Township Board.

Amounts encumbered for purchase orders, contracts, etc. are not tracked during the year. Budget appropriations are considered to be spent when goods are received or services rendered.

#### **NOTE 3 - DEPOSITS**

Interest rate risk – The Township does not have a formal investment policy to manage its exposure to fair value losses arising form changes in interest rates.

Credit Risk - Michigan Compiled Laws, Section 129.91 authorizes the Township to make deposits and invest in the accounts of federally insured banks, credit unions, and savings and loan associations which have an office in Michigan. The local unit is allowed to invest in bonds, securities and other obligation of the United States, or any

agency or instrumentality of the United States. United States government or federal agency obligations; repurchase agreements; bankers acceptance of United States Banks; commercial paper rated within the two highest classifications which mature not more than 270 days after the date of purchase; obligations of the State of Michigan or any of its political subdivisions, which are rated as investment grade; and mutual funds composed of investment vehicles that are legal for direct investment by local units of government in Michigan. The investment policy adopted by the Board authorized all of the investments allowable under Michigan law.

Concentration of credit risk – The Township has no policy that would limit the amount that may be invested with any one issuer.

Custodial credit risk – deposits – In the case of deposits, this is the risk that in the event of a bank failure, the Township's deposits may not be returned to it. The Township does not have a deposit policy for custodial credit risk. As of June 30, 2007, \$685,860 of the Township's bank balance of \$985,860 was exposed to custodial credit risk because it was uninsured and uncollateralized.



### **NOTE 4 - RECEIVABLES AND DEFERRED REVENUE**

The only receivables not expected to be collected within one year are as follows:

	_	oue After one Year	Fund
Primary government			
Road assessment liens receivable	\$	72,513	Lake 13 Debt Retirement Fund
Road assessment liens receivable		30,075	Surrey Lake Road Debt Retirement
	\$	102,588	

Governmental funds report deferred revenue in connection with receivables for revenue that are not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received but not yet earned. At the end of the current fiscal year, the various components of deferred revenue are as follows:

	Ur	navailable
Primary government		
Road assessment liens receivable	\$	102,588

#### **NOTE 5 - CAPITAL ASSETS**

Capital assets activity of the primary government for the current year was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
Governmental activities				
Capital assets not being depreciated				
Land	\$ 74,870	\$ -	\$ -	\$ 74,870
Capital assets being depreciated				
Land improvements	3,000	12,255	-	15,255
Buidlings and improvements	1,166,439	-	-	1,166,439
Furniture and equipment	471,205	36,144	-	507,349
Vehicles	707,721			707,721
Capital assets being depreciated	2,348,365	48,399		2,396,764
Less accumulated depreciation for				
Land improvements	(800)	(811)	-	(1,611)
Buildings and improvements	(311,562)	(24,523)	-	(336,085)
Furniture and equipment	(332,402)	(24,125)	-	(356,527)
Vehicles	(489,139)	(39,662)		(528,801)
Accumulated depreciation	(1,133,903)	(89,121)		(1,223,024)
Net capital assets being depreciated	1,214,462	(40,722)		1,173,740
Governmental activities capital				
assets, net	\$ 1,289,332	\$ (40,722)	\$ -	\$ 1,248,610

Depreciation expense was charged to programs of the primary government as follows:

Government activities	
General government	\$ 12,103
Library	18,816
Fire protection	50,630
Public works	1,834
Rubbish collection	 5,738
Total governmental activities	\$ 89,121



### **NOTE 6 - LONG-TERM DEBT**

The following is a summary of long-term debt entered into on behalf of the Surrey Lakes Special Assessment District, Lake 13 Special Assessment District and the Township's Fire Truck note payable.

	A	mount of	Maturity Date	Interest Rate Ranges	Principal Maturity Ranges	Beginning Balance	 Additions	R	eductions		Ending Balance	ue Within One Year
Governmental activities												
Special assessment obligations												
Surrey Lake Road	\$	226,000	2009	5.10%	\$10,728 - \$16,785	\$ 47,956	\$ =	\$	15,199	\$	32,757	\$ 15,972
Lake 13		239,000	2011	5.00%	\$15,197 - \$21,676	98,538	=		17,833		80,705	18,724
Installment purchase agreements												
Fire Truck note payable		205,911	2009	4.00%	\$14,561 - \$44,057	 100,976	 -		42,332	_	58,644	 44,057
Total governmental activities						\$ 247,470	\$ -	\$	75,364	\$	172,106	\$ 78,753

Future principal and interest requirements for the special assessment bonds to be paid out of the debt retirement fund are as follows:

Year Ended					
June 30,	Principal		<u>l</u>	nterest	 Total
2008	\$	34,696	\$	5,706	\$ 40,402
2009		36,448		3,955	40,403
2010		20,644		2,116	22,760
2011		21,674		1,084	 22,758
	\$	113,462	\$	12,861	\$ 126,323

Future principal and interest requirements for the notes payable to be paid out of the fire fund are as follows:

Year Ended					
June 30,	P	rincipal	<u>Ir</u>	nterest	 Total
2008	\$	44,057	\$	1,543	\$ 45,600
2009		14,587		144	 14,731
	\$	58,644	\$	1,687	\$ 60,331



#### **NOTE 7 - RISK MANAGEMENT**

The Township purchases commercial insurance to provide workers' compensation insurance, general liability, and property insurance. The Township also purchases commercial health insurance to cover health expenses for certain eligible employees. There were no significant reductions in insurance coverage from the prior year. Settlements from insurance providers have not exceeded insurance coverage for any of the past three years.

### NOTE 8 - ZONING AND ENFORCEMENT

The State of Michigan requires local governmental units to restrict any surpluses during a year for zoning administration activities. The surpluses are to be carried over to subsequent years to fund future activity. Surrey Township had no surplus during the year ended June 30, 2007.

#### NOTE 9 - EMPLOYEE RETIREMENT AND BENEFIT SYSTEMS

The Township participates in a defined contribution retirement plan administered by John Hancock Financial Services. The plan covers all members of the Township Board. The amount of contributions is based upon the length of service and amounts of compensation earned. The contributions amounted to \$8,858 for the year ended June 30, 2007. Payment to the plan represents the only liability of the Township.

#### **NOTE 10 – CONTINGENT LIABILITIES**

Amounts received or receivable from grant agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures that may be disallowed by the grantor cannot be determined at this time, although the government expects such amounts, if any, to be immaterial.



# Required Supplemental Information

# Budgetary Comparison Schedule - General Fund Year Ended June 30, 2007

		·	Actual	Actual Over (Under) Budget			
Revenues Taxes Licenses and permits State revenue sharing Charges for services Interest income Other revenue	\$	91,024 2,260 192,028 12,650 5,000 1,740	\$ 91,024 2,260 192,028 12,650 5,000 1,740	\$	97,758 3,495 190,996 17,687 11,398 1,872	\$	6,734 1,235 (1,032) 5,037 6,398 132
Total revenues and other sources		304,702	304,702		323,206		18,504
Expenditures General Government Township board Supervisor Elections Clerk Board of review Treasurer Assessor		111,017 9,155 10,400 28,193 2,050 24,590 38,295	111,017 9,155 10,400 28,193 2,050 24,590 38,295		81,609 9,155 6,402 27,164 1,272 23,772 29,269		(29,408) - (3,998) (1,029) (778) (818) (9,026)
Township hall Public Safety		29,850 18,000	29,850 21,000		20,444 19,953		(9,406) (1,047)
Public Works Cemetery Roads, highways and street lights Sanitary landfill Other expenditures		48,040 34,778 6,000	48,040 34,778 6,000		31,916 28,070 4,813		(16,124) (6,708) (1,187)
Recreation		6,400	6,400		3,239		(3,161)
Planning and zoning		20,848	20,848		13,849		(6,999)
Total expenditures and other uses		387,616	390,616		300,927		(89,689)
Net change in fund balance		(82,914)	(85,914)		22,279		108,193
Fund balance - beginning		294,626	294,626		294,626		
Fund balance - ending	\$	211,712	\$ 208,712	\$	316,905	\$	108,193

# Required Supplemental Information Budgetary Comparison Schedule - Library Fund

Year Ended June 30, 2007

	 Budgeted	d Amo	ounts			Actual r (Under)
	 Original		Final	 Actual	B	udget
Revenues						
Taxes				\$ 175,013		
State revenue				6,120		
Local contributions				20,114		
County penal fines				52,232		
Charges for services				7,063		
Miscellaneous				5,259		
Total revenues and other sources	\$ 228,252	\$	222,652	265,801		43,149
Expenditures						
Wages and benefits				118,919		
Operating supplies				16,543		
Books and periodicals				17,861		
Communications				4,486		
Insurance and bonds				8,437		
Utilities				10,067		
Repairs and maintenance				6,592		
Equipment purchases				32,136		
Membership dues				9,135		
Professional fees				2,000		
Training and education				277		
Miscellaneous				 274		
Total expenditures and other uses	\$ 222,652	\$	233,601	 226,727		(6,874)
Net change in fund balance	5,600		(10,949)	39,074		50,023
Fund balance - beginning	 163,957		163,957	 163,957		-
Fund balance - ending	\$ 169,557	\$	153,008	\$ 203,031	\$	50,023

# Required Supplemental Information Budgetary Comparison Schedule - Fire Fund

Year Ended June 30, 2007

	Budgeted Amounts Original Final		Actual	Actual Over (Under) Budget		
Revenues	\$	224,464	\$ 224,464	\$ 245,148	\$	20,684
Expenditures		224,464	 224,464	 207,764		(16,700)
Net change in fund balance		-	-	37,384		37,384
Fund balance - beginning		182,616	 182,616	 182,616		
Fund balance - ending	\$	182,616	\$ 182,616	\$ 220,000	\$	37,384

# Required Supplemental Information Budgetary Comparison Schedule - Rubbish Collection Fund Year Ended June 30, 2007

		Budgeted Amounts					Actual Over (Under)	
	Original		<u>Final</u>		Actual		Budget	
Revenues	\$	106,073	\$	115,634	\$	115,718	\$	84
Expenditures		106,073		144,965		144,373		(592)
Net change in fund balance		-		(29,331)		(28,655)		676
Fund balance - beginning		161,804		161,804		161,804		
Fund balance - ending	\$	161,804	\$	132,473	\$	133,149	\$	676

# Other Supplemental Information Combining Balance Sheet Nonmajor Governmental Funds June 30, 2007

	Nonmajor Special Revenue Funds					Nonmajor Debt Service Funds						
	lmp	rey Lake rovement Fund	Lake 13 Improvement Fund Bear Lake		ar Lake			Surrey ke Road	Total Nonmajor Governmenta Funds			
Assets Cash and cash equivalents Road assessment liens receivable	\$	27,829 -	\$	44,900	\$	2,499	\$	4 72,513	\$	3,624 30,075	\$	78,856 102,588
Total assets	\$	27,829	\$	44,900	\$	2,499	\$	72,517	\$	33,699	\$	181,444
Liabilities and Fund Balance Liabilities												
Acounts payable Deferred revenue	\$	- -	\$	6,760 -	\$	<u>-</u>	\$	- 72,513	\$	- 30,075	\$	6,760 102,588
Total current liabilities		-		6,760				72,513		30,075		109,348
Fund Balance Reserved Unreserved		- 27,829		- 38,140		- 2,499		4 -		3,624		3,628 68,468
Total fund balance		27,829		38,140		2,499		4		3,624		72,096
Total liabilities and fund balance	\$	27,829	\$	44,900	\$	2,499	\$	72,517	\$	33,699	\$	181,444

# **Other Supplemental Information**

# Combining Statement of Revenues, Expenditures and Changes in Fund Balance Nonmajor Governmental Funds Year Ended June 30, 2007

		Nonmajor Specia	al Revenue Fund	Nonmajor Deb			
	Surrey Lake Improvement Fund	Lake 13 Improvement Fund	Bear Lake	Liquor Law Enforcement Fund	Lake 13	Surrey Lake Road	Total Nonmajor Governmental Funds
Revenues		_				_	
State revenue	\$ -	\$ -	\$ -	\$ 1,805	\$ -	\$ -	\$ 1,805
Special assessments	25,223	30,833	2,310	-	20,450	16,197	95,013
Interest income	261	408	25		31	65	790
Total revenues	25,484	31,241	2,335	1,805	20,481	16,262	97,608
Expenditures							
Surrey Lake improvement	20,302	-	-	-	-	-	20,302
Lake 13 improvement	-	20,136	-	-	-	-	20,136
Bear Lake	-	-	17,827	-	-	-	17,827
Liquor law enforcement	-	-	-	1,805	-	-	1,805
Debt service							
Principal redemption	-	-	-	-	17,833	15,199	33,032
Interest					2,932	2,446	5,378
Total expenditures	20,302	20,136	17,827	1,805	20,765	17,645	98,480
Net change in fund balance	5,182	11,105	(15,492)	-	(284)	(1,383)	(872)
Fund balance - beginning	22,647	27,035	17,991		288	5,007	72,968
Fund balance - ending	\$ 27,829	\$ 38,140	\$ 2,499	\$ -	\$ 4	\$ 3,624	\$ 72,096





To The Township Board Surrey Township Clare County, Michigan

In planning and performing our audit of the financial statements of Surrey Township for the year ended June 30, 2007, we considered the Township's internal control to plan our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control.

However, during our audit, we became aware of several matters that are opportunities for strengthening internal controls and operating efficiency. The memorandum that accompanies this letter summarizes our comments and suggestions regarding those matters. This letter does not affect our report dated August 31, 2007, on the financial statements of Surrey Township.

We will review the status of these comments during our next audit engagement. We have already discussed many of these comments and suggestions with various Township personnel, and we will be pleased to discuss them in further detail at your convenience, to perform any additional study of these matters, or to assist you in implementing the recommendations.

Midland, Michigan

Yes & Yes, P.C.

August 31, 2007



### **CURRENT YEAR COMMENTS**

### **CREDIT CARDS**

During our credit card testing we have noted that some expenses charged to the credit card were missing supporting documentation. Per the Township policy every credit card expenditure should be supported by adequate documentation when submitted by the employees.

#### Recommendation

We recommend that this policy is reviewed with all Township employees and enforced by the Township.

### BANK STATEMENTS

Currently the Township has several bank accounts, which do not have the cut off date same as the month end date. This does not provide the Township with accurate month end data as well as it makes it very difficult during the audit time to reconcile to year end balances.

#### Recommendation

We recommend that the Township contacts the bank and has the bank statements cut off dates changed to correspond with month end date.

### PRIOR YEAR COMMENTS

### BOARD REVIEW OF FINANCIAL STATEMENTS

It was noted during our review of June 2006 board minutes that the board has decided to only review financial statements on quarterly basis, instead of monthly. The board still reviews monthly check register.

#### Recommendation

We recommend that the Board continues to review financial statements on monthly basis. This is especially important because the Clerk and Treasurer are performing all transactions in the monthly accounting cycle and the only independent review is performed by the Board during the monthly review of financial statements. Quarterly review also creates potential for asset misappropriation to go undetected for several months.

## This recommendation has been implemented.

## LIBRARY DISBURSEMENTS

During our disbursements testing we have noted that library disbursements are not always supported with complete documentation, which creates difficulty in correctly recording the disbursement.

#### Recommendation

Supporting documentation (vendor's invoice, receiving report, etc.) is necessary documentation, which is required to be maintained as a proof of purchase for goods or services. Also since the library is a component of Townships regular operations every disbursement should be supported by adequate documentation.

This recommendation has been implemented.

